Mr. Justice:

Re: Will: Yale Article

I have looked briefly at Jackson, The Supreme Court, the Eleventh Amendment, and State Sovereign Immunity, 98 Yale L. J. 1 (Nov. 1988). On the question raised at argument today, the article expresses dissatisfaction with the ways of distinguishing appellate vs. district court jurisdiction, and suggests that the best way to deal with the situation would be to overrule Hans.

The article cites Smith v. Reeves (discussed in my last memo), and also cites General Oil v. Crane, 209 U.S. 211, 233 (1908), which recasts Cohens as follows: "it was long ago settled that a writ of error to review the final judgment of a state court, even when a State is a formal party and is successful in the inferior court, is not a suit within the meaning of the Amendment." The article then goes on to examine possible rationales for that result. One rationale, that an "appeal" is not properly a "suit" within the meaning of the eleventh amendment, is criticized as "only barely plausible" (32). The rationale that once a state consents to suit in its own courts, it consents to Supreme Court review of federal questions raised in the case is criticized (a) in part on the ground that if the eleventh amendment is jurisdictional, it should be non-waivable, but (b) more fundamentally because state courts are understood to have the right to decide where they will be sued (35-37).

However difficult the distinctions may be as an academic matter, they are sufficiently important that I imagine they will be drawn. But, then again, it may not be too late to solve the problem by overruling Hans. Pennsylvania v. Union Gas has yet to be circulated, let alone announced. Who knows what might result from Justice Kennedy's question today?

Deborah

(2) AMK was the 5th vote not to overrule Hans.